# **Assembly Bill 2192**

## Welfare to Work for Families in Recovery

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#### Issue

Two out of three parolees are returning to prison. The high recidivism rates and cost of incarceration threaten both the public safety and the economic stability of California.

Those individuals with dependants trying to recover from addiction or find employment are being denied the exact services upon which their recovery depends. The denial of a safety net such as CalWORKS services hurts entire families and perpetuates dependency on the Department of Corrections and child welfare agencies.

#### **EXISTING LAW**

Currently, California bans for life all people with a prior drug felony from ever receiving any of the services offered under CalWORKs. This is the only crime in California banned from public assistance.

In 2004, Governor Schwarzenegger signed legislation (AB 1796) to restore food stamps to those who had prior drug possession felonies under the same criteria included in this bill.

#### THIS BILL

AB 2192 is a cost-effective bill, supported by law enforcement that would restore CalWORKs eligibility to people who have a prior felony conviction of drug <u>possession</u> who are participating in or have successfully completed a government recognized treatment program.

#### SUMMARY

 This bill would make available CalWORKS services such as drug treatment, child care, employment services, housing, and temporary assistance.

- Services offered by CalWORKS promote self-sufficiency, family reunification, and successful re-entry into society.
- This bill would remove the ban on welfare to work which undermines California's efforts to reduce recidivism and reunification of families.
- The denial of CalWORKS services disproportionately results in serious barriers for women who are attempting to recover from substance abuse problems and reunify with their children.
- Mechanisms to prevent fraud in the CalWORKS' system are outlined in Section 11272-11274 of the Welfare and Institutions code. Counties are able to place "restrictive payments" upon a recipient if abuse is suspected using vender payments to landlords, utility companies, etc instead of cash.
- This current ban hurts families and those individuals attempting to become self-sufficient which is why this bill has a wide array of support: law enforcement, treatment providers, and welfare advocates.

#### BACKGROUND

 In Gov. Schwarzenegger's signing message for AB 1796 he wrote, "The challenges of overcoming a drug addiction is substantial and universally denying food stamps to persons with felony drug convictions has created additional obstacles to drug free living and increases the likelihood of reoffending behavior." This sound logic applies equally to CalWORKS benefits.

- The overwhelming majority (80%) of people receiving CalWORKS are women. Of the 1.2 million CalWORKS: 940,947 are kids and 244,242 are adults.
- Almost half of the women in California's prisons are serving time for drug-related offenses, and approximately 80% of women in prison have children.
- The fact is 4 out of 10 women will return to prison and it is likely their children will end up in the foster care system.
- The majority of women in prison are not a threat to public safety, 2/3 of women in prison were convicted of property or drug related charges.
- As of January 2005, 34 states and the District of Columbia – including Illinois, New Mexico, New York, South Carolina, Ohio, Michigan -- have eliminated or modified the lifetime ban on food stamps or welfare benefits.
- Restoring these benefits has enjoyed bipartisan support in the past.
   Republican Cathie Wright carried similar legislation (SB 659) in 1999/2000. SB 659 received strong bipartisan support; it passed the Senate Floor (30-4) and the House Floor (60-8).

#### SUPPORT

California Peace Officers' Association California Police Chiefs Association Los Angeles County Sheriffs' Association AFSME

A New Way of Life Re-Entry Project American Association of University of Women American Civil Liberties Union Applied Research Center

Arcata House

Asian Pacific American Legal Center (APALC) Behavioral Health Services, Inc.

California Association of Addition Recovery Resources

California Association of Alcohol and Drug Program Executives, Inc. California Catholic Conference

California Food Policy Advocates

California Immigrant Welfare Collaborative (CIWC)

California National Organization for Women California Opioid Maintenance Providers (COMP)

California Welfare Director's Association Children's Defense Fund

Coalition California Welfare Rights Organizations

Community Coalition for Substance Abuse Prevention and Treatment

Community Justice Network for Youth County Alcohol and Drug Program Administrators Association of California Drug Policy Alliance

Every Mother Is a Working Mother Network Family to Amend California's Three Strikes

Homeless Health Care Los Angeles JERICHO

(FACTS)

Little Hoover Commission
Los Angeles Coalition to End Hunger and
Homelessness

Mental Health Association in California National Association of Social Workers Sacramento Advocates

Santa Clara County Board of Supervisors State of California Commission on the Status Women

St. Mary's Center
Tarzana Treatment Center
The California Partnership
The W. Haywood Burns Institute
The Women's Foundation of California
United Coalition East Prevention Project
Western Center on Law and Poverty
Youth Law Center

Over 250 Individual Letters

## **OPPOSITION**

None on file.

## **S**TATUS

04.06.06- Passed out of Human Services (4-2) 05.25.06- Passed out of Assembly Appropriations

### FOR MORE INFORMATION

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